



SECRET  
DECLASSIFIED

-2- 1922, JANUARY 11, 7 PM FROM MOSCOW

ALTHOUGH SOVIETS PREPARED ALLOW WEST BERLIN MAINTAIN ECONOMIC TIES WITH WEST GERMANY THEY WOULD SURELY OBJECT TO THEM IN CASE OF ALL-BERLIN SOLUTION AND WOULD PROBABLY OBJECT TO EXCLUSIVE FOREIGN REPRESENTATION OF BERLIN BY FEDERAL REPUBLIC. HOWEVER, SINCE MANY PEOPLE CONSIDER THIS WORKABLE SOLUTION AND IT WOULD INDEED BE ADVISABLE TO HAVE THIRD ALTERNATIVE FOR SOVIETS TO CONSIDER BEFORE FINAL BREAKDOWN I HAD THOUGHT THAT BEFORE TERMINATION OF MY TALKS I MIGHT THROW OUT SUGGESTION IN GENERAL TERMS THAT PERHAPS WE COULD EXAMINE CONFEDERATION OF BERLIN SOLUTION. MY THOUGHT WAS WE MIGHT KEEP FROM CONCLUSIVELY EXCLUDING POSSIBILITY ALL-BERLIN SOLUTION EVEN IF CURRENT TALKS SHOULD LEAD TO FORMAL NEGOTIATIONS ALONG LINES OUR PRESENT THINKING.

5) WHAT I HAD IN MIND IS THAT GROMYKO REJECTED ALL-BERLIN SOLUTION ON BASIS SOCIAL SYSTEMS. CONFEDERATION IDEA WOULD MAINTAIN BOTH SYSTEMS FOR PRESENT BUT WOULD HAVE AREA OF JOINT ADMINISTRATION WHICH MIGHT IN PRACTICE GRADUALLY BE EXPANDED. TO BE ATTRACTIVE TO SOVIETS HOWEVER BELIEVE CERTAIN AMOUNT OF DRESSING UP OF APPEARANCE OF FREE CITY IDEA WOULD BE NECESSARY. FOR EXAMPLE NAME MIGHT BE "FREE CITY OF CONFEDERATED BERLIN." SOME JOINT BODY MIGHT BE CALLED "ALL-BERLIN CITY COUNCIL." INITIAL POWERS TO BE GIVEN SUCH BODY WOULD BE EXTREMELY LIMITED; HOWEVER OCCUPATION WOULD IN PART CONTINUE AS WELL AS MAIN LINES OF CURRENT ECONOMIC TIES OF BOTH PARTS OF CITY. ALTHOUGH I DOUBT THERE IS GREAT DEAL IN THIS IDEA THERE IS SOME CHANCE IT MIGHT APPEAL TO SOVIETS SINCE I SUSPECT WALL IS AN EMBARRASSMENT TO THEM, THERE IS NOT MUCH CHANCE THAT THEY WILL ACCEPT OUR CURRENT PROPOSALS AND THEY RECOGNIZE DANGERS IN CARRYING OUT THEIR OWN ANNOUNCED PLANS.

6. AFTER KHRUSHCHEV RETURNS TO MOSCOW AND PARTICULARLY IF CURRENT TALKS SEEM NEAR IMPASSE IT IS QUITE POSSIBLE K WILL SEND FOR MR. ALTHOUGH YOUR HELPFUL SUPPLEMENTARY INSTRUCTIONS GIVE ME MUCH TO GO ON, YOU MAY WISH TO CONSIDER FURTHER WHAT LINE I SHOULD TAKE WITH HIM IF THIS SHOULD OCCUR. MY CHIEF SUGGESTION WOULD BE THAT I MIGHT BE AUTHORIZED TELL HIM FRANKLY ON PERSONAL BASIS SITUATION DESCRIBED

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-3- 1922, JANUARY 11, 7 PM FROM MOSCOW

DEPTEL 1523 REGARDING "OTHER ISSUES." IN FACT THINK IT MAY  
BECOME NECESSARY DO THIS WITH GROMYKO.

7) MOST DIFFICULT PROBLEM MY CURRENT INSTRUCTIONS IS TO GET  
GROMYKO SERIOUSLY CONSIDER IMPROVED ACCESS ARRANGEMENTS WITHOUT  
GIVING GREATER INDICATION WE PREPARED CONSIDER SOME CHANGE  
IN CURRENT STATUS BERLIN.

THOMPSON

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